

Climate & Health Implications of Residential Gas Use & Electrification



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NACAA Climate Change
Committee Call
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AGENDA

1. Introductions
2. Why buildings?
3. State of play: decarbonization
4. Regulatory pathways
5. Roles for air regulators
6. Health co-benefits
 - Inside & outside
7. Questions & Discussion



Buildings: largest contributor to **climate change**: 40% of emissions

Buildings: the biggest opportunity to **directly impact people**: 90% of our time spent inside buildings.

Co-Benefits: opportunity **to impact lives**: improve the comfort, health and productivity

Healthy buildings: critical to the **just transition** of our energy system

Why Buildings?

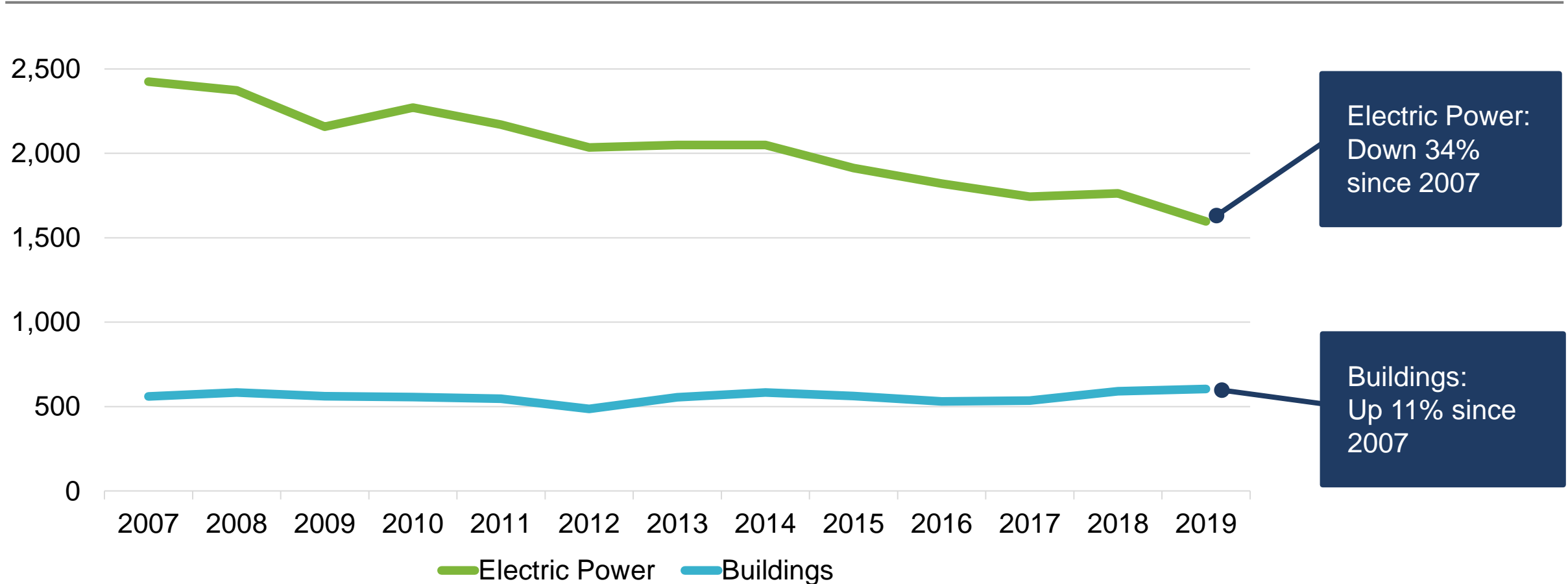


Building Sector Snapshot



The United States has reduced carbon emissions in the electricity sector, but not in the buildings sector

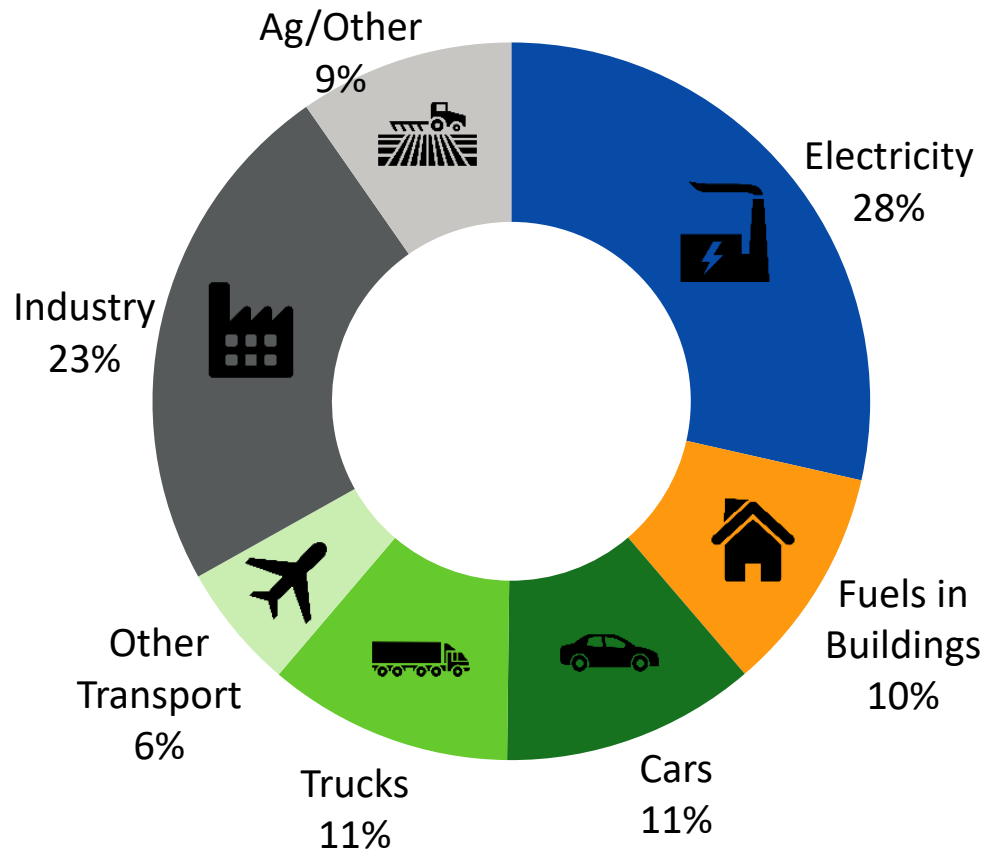
Annual CO₂ emissions from electric power and buildings sectors
Million metric tons CO₂, US total, 2007–2019



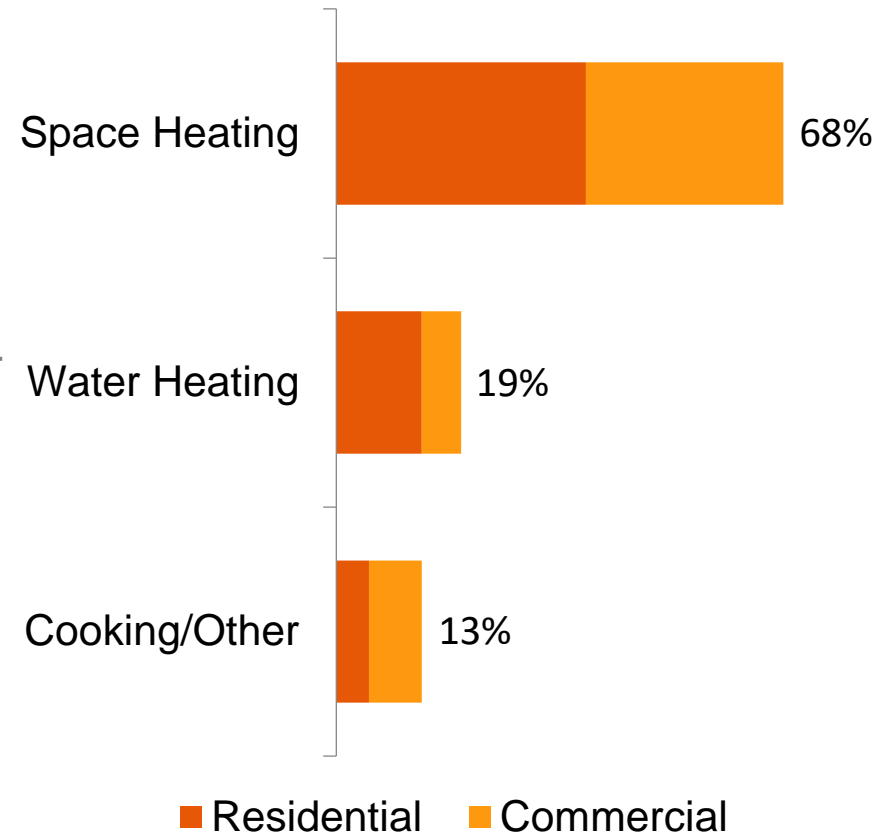
Source: EIA 2018; Rhodium Group (2019)

Fuels burned in 70 million homes and businesses account for 10% of US carbon emissions

Sources of US greenhouse gas emissions by share of total, 2017



Breakdown of fuel emissions in buildings



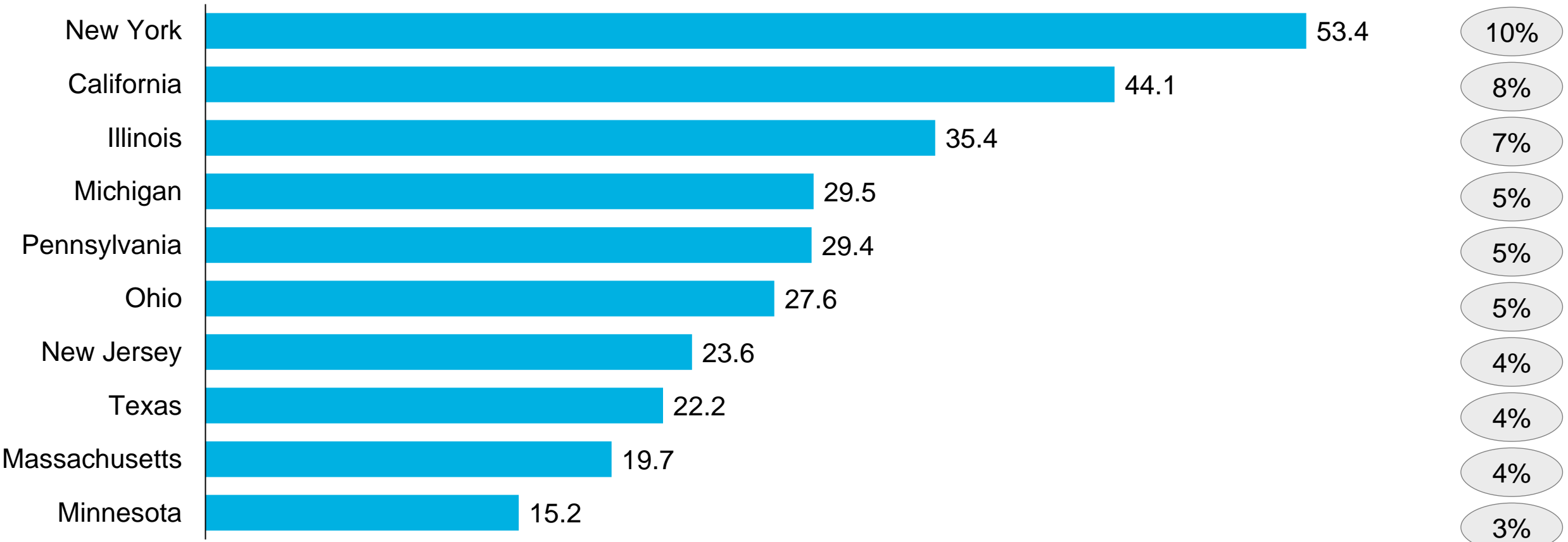
Sources: EPA Greenhouse Gas Inventory, 2017 (excludes land use, land use change, and forestry); EIA Residential Energy Consumption Survey (RECS), 2015

Ten states are responsible for 56% of direct building emissions nationally

Building greenhouse gas emissions by state

Million metric tons CO₂e, 2017

% of US total



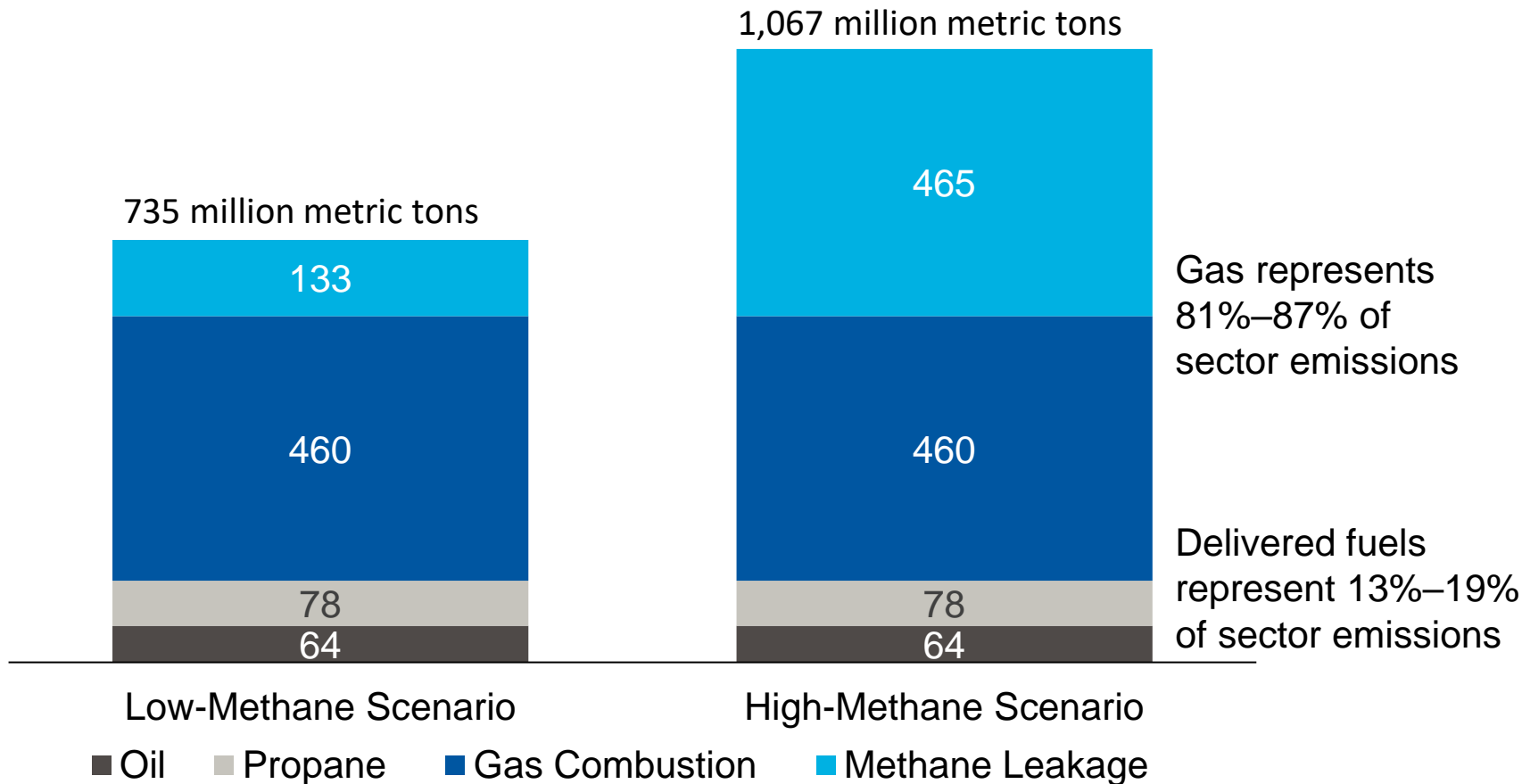
Source: EIA

*Does not include methane leakage

Gas is responsible for the majority of direct building emissions

Greenhouse gas emissions by building fuel

Residential and commercial sectors, US, 2018



Methane leakage estimates vary by total percentage leakage and global warming potential (GWP).

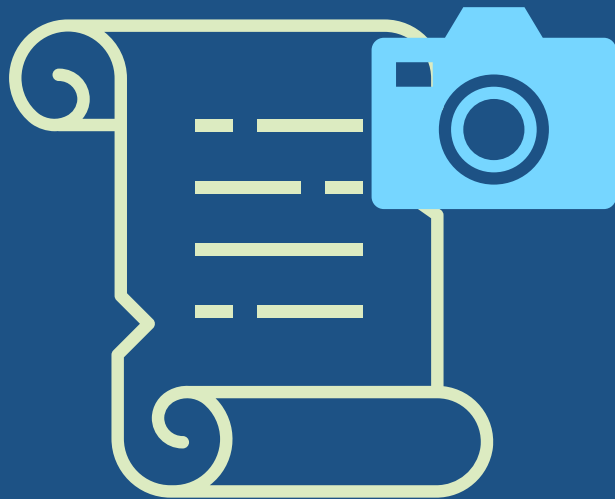
The total buildings-sector methane leakage may be 18% to 44% of buildings-sector climate impacts.

More information regarding these uncertainties is available later in these slides.



Note: "Direct" buildings-sector emissions refers to emissions from burning fuels, not those from electricity use.
Source: RMI analysis

Regulatory Solutions Snapshot



"Regulatory Solutions for Building Decarbonization: Tools for Commissions and Other Government Agencies" outlines 10 key strategies to support building decarbonization. In this library, we share resources from commissions, nonprofits, and media that expand on the themes and strategies introduced in our report.

Holistic Approaches to Decarbonization

Near-Term Market Opportunities

Managing the Transition

Focus on Equity and Inclusion

Equity and inclusion must be considered throughout all the potential solutions in this framework; low- and moderate-income customers and disadvantaged communities cannot be an afterthought. Decision-making processes must meaningfully include the perspectives of multiple communities and programs must be designed to specifically support low-income and disadvantaged communities at risk of being left behind.

[Equitable Building Electrification: A Framework for Powering Resilient Communities](#)

Greenlining Institute and Energy Efficiency For All

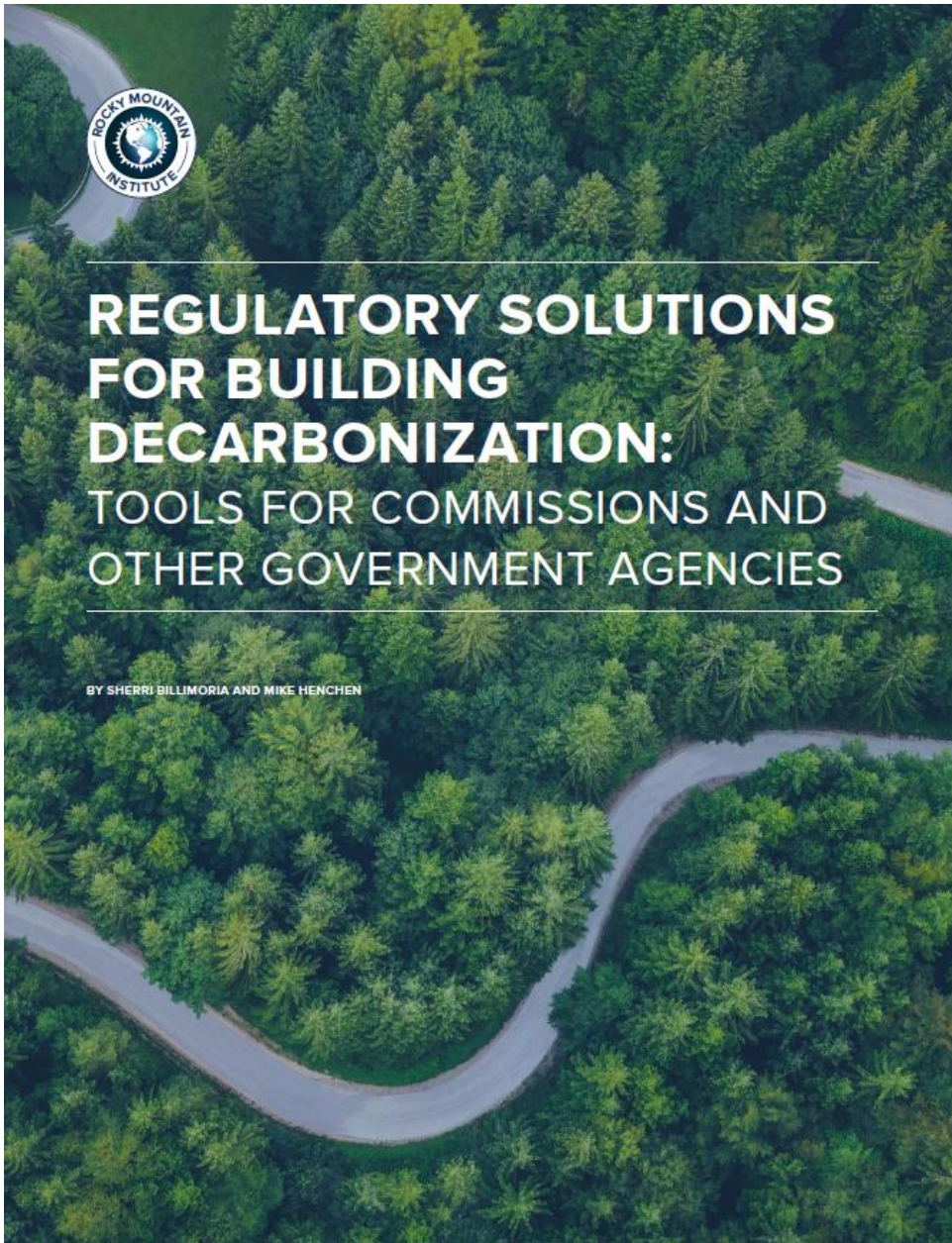
Greenlining's Equitable Building Electrification Framework addresses the opportunities and challenges that electrification presents for low-income communities—70 percent of whom are renters. The framework finds that electrification can be a transformative force for low-income residents, and it explains the steps the state must take to ensure that electrification helps close the clean energy gap in California and provides relief to millions of residents facing energy insecurity in the current system.

This five-step framework presents a start-to-finish recipe for how the current goals of building electrification can be aligned with producing healthy homes, creating high-quality, local jobs that cannot be outsourced, and establishing stronger connections between everyday Californians and our climate change policies and goals.

[Sacramento Wants to Electrify Its Homes, Low-Income Families Included](#)

Justin Gerdes, Greentech Media

Sacramento Municipal Utility District (SMUD) attended Rocky Mountain Institute's eLab Accelerator to answer the question: how does a not-for-profit municipal utility that has committed to eliminate carbon from buildings ensure that its most disadvantaged customers aren't left behind during the transition? A guiding belief for SMUD was that low- and moderate-income households should be able to transition to gas-free electric appliances at the same rate as the rest of the population. The team saw potential benefits of that transition for building owners and tenants alike and developed a plan to integrate electrification into existing low-income efficiency efforts.



Framing what's needed



Focus on equity & inclusion



Align decarbonization regulatory work across state and local agencies



Modernize utility business models

Pathways for Gas Utilities in a Carbon-Free Future



PATH 1 TRANSFORMATION

Gas utilities transform their business models to thrive in a carbon-free future with new offerings.

PATH 2 MANAGED TRANSITION

Gas system winds down as energy shifts to electricity; new earnings opportunities for gas utilities to manage an effective transition; workers supported with transition plan and secure benefits.

DEAD-END PATHS

PATH 3 Failure to mitigate climate change.

Failure to mitigate climate change. Continued widespread gas use contributes to unsustainable emissions and climate change well in excess of manageable levels.

PATH 4 Gas utility death spiral.

Gas utility death spiral. Customers defect from the gas system, raising prices, straining the utility business, challenging customer affordability, and leaving employees unsupported.

PATH 5 Overreliance on RNG.

Utilities pursue RNG to maintain today's business model, leading to either path 3 (because available RNG is insufficient to eliminate emissions) or path 4 (because high-cost RNG spurs more electrification).

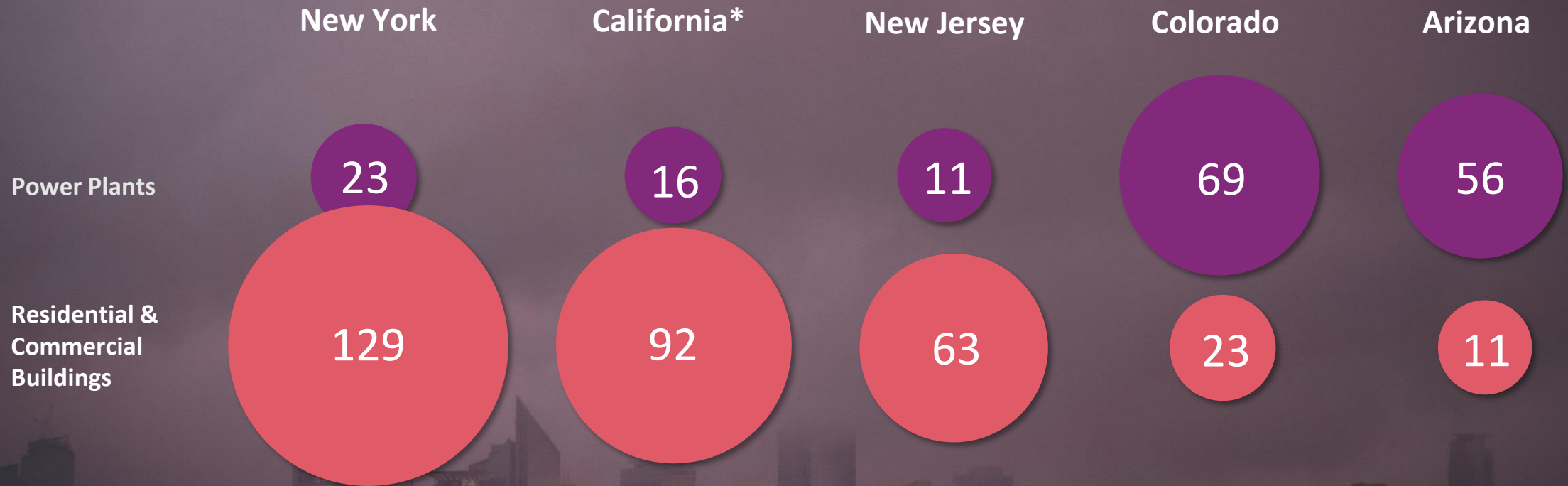


Air Regulators

PLAY A CRITICAL ROLE



2017 NITROGEN OXIDES (NO_x) OUTDOOR EMISSIONS (TONS/DAY)



Source: EPA, 2017 National Emissions Inventory (NEI)

*Some states, such as California, classify emissions sources differently than the EPA, which may result in different emission allocations in state-level analyses.

Electric Heat Pump Technology is Efficient and Available



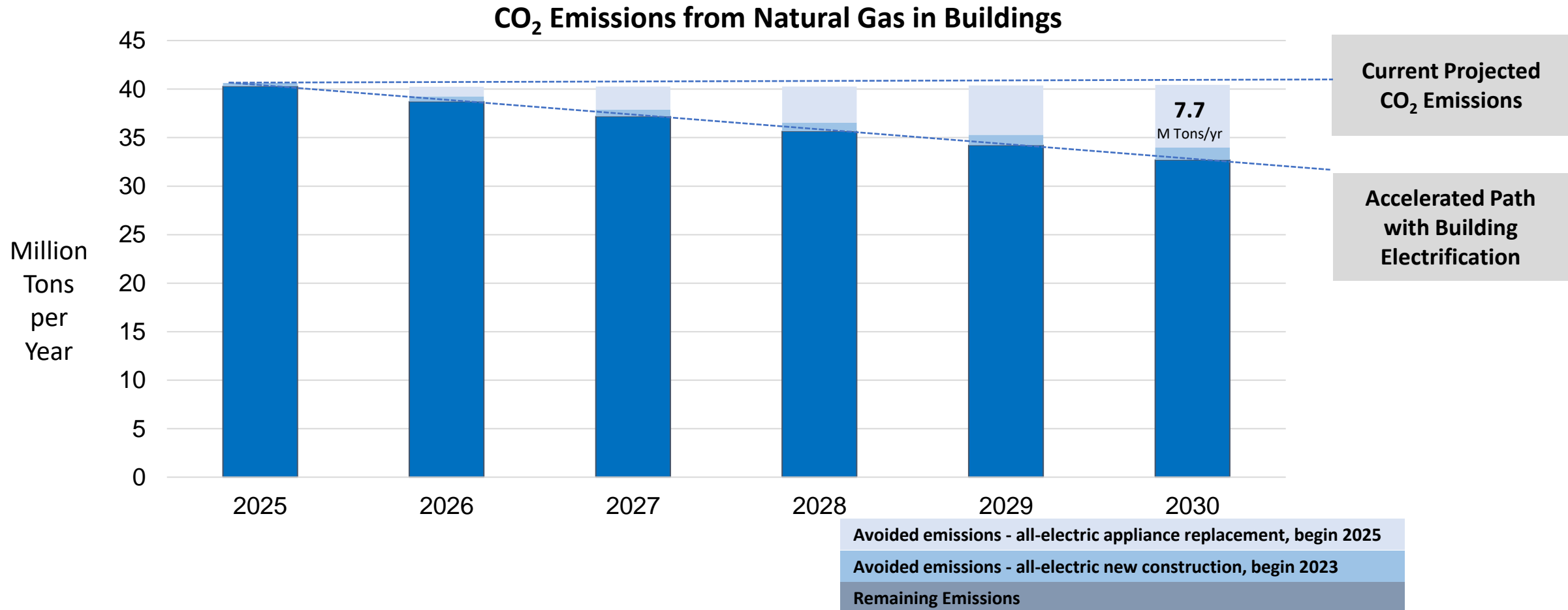
Hot Water



Heating and Cooling



Introducing all-electric new construction by 2023 & all-electric appliance replacement by 2025 can reduce annual CO₂ emissions by ~20% in 2030



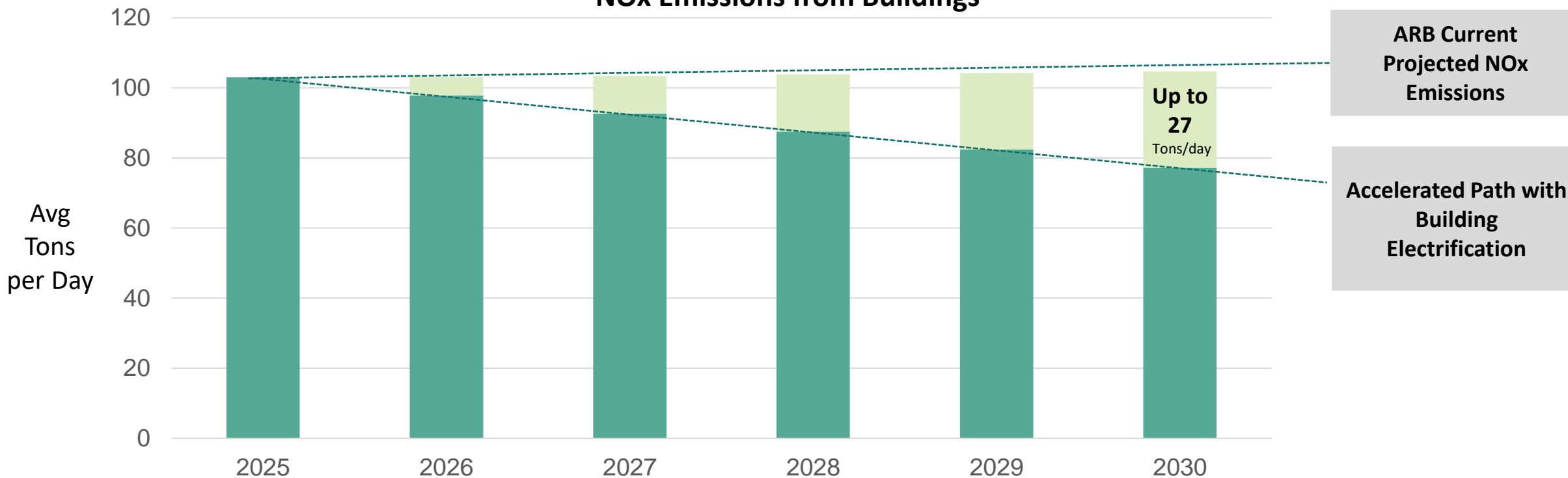
Sources: CARB, CEC 2019, Synapse Energy Economics 2018

Assumptions:

- Leveraging Synapse report of net 7 MMT annual CO₂e reduction by 2030, if 30% of stock goes electric
- Assume 30% of res/comm buildings electrified by 2030 (5% per year from 2025) and all-electric new construction

Introducing all-electric new construction by 2023 and all-electric appliance replacement by 2025 can reduce NOx emissions by ~27% in 2030

NOx Emissions from Buildings

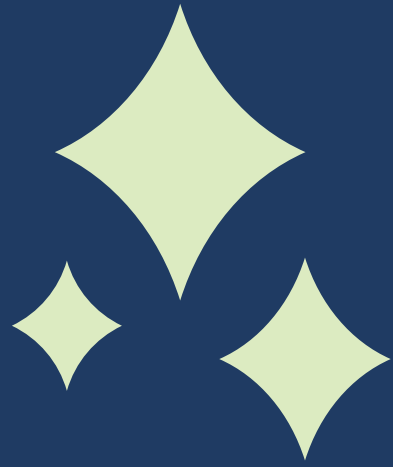


Avoided emissions - all-electric appliance replacement, begin 2025
Remaining Emissions
Avoided emissions - all-electric new construction *To be quantified*



Source: CARB

Assumptions:
 --Average 20 Year Appliance Life, 5% Stock Turnover per Year
 --Above numbers reflect projected 'Residential' and 'Service & Commercial' NOx emissions.



Actions To Reduce Building Emissions

Foundational steps: Set Indoor Air Quality Guidelines & Revisit Ambient Standards

Indoor Guidelines (NO ₂)		
	Short-term (1-hour) ppb	Long-term (annual) ppb
WHO	100	20
Canada	90	11

Outdoor Standards (NO ₂)		
	Short-term (1-hour) ppb	Long-term (annual) ppb
California	180	30
US (EPA)	100	53
Canada	60	17
Australia (current)	120	30
Australia (requested)	72	9

What agencies can set indoor air quality guidelines?

Start a process to review NO₂ standards based on the latest science

Other countries (Canada, Australia) have already started this process



Air regulators can address appliance emissions

Address outdoor air pollution



Water heaters, dryers, furnaces

1. States+Regions: Set a zero-NO_x and/or zero-CO₂ emission standard
2. EPA (Clean Air Act):
 - a) NSPS for NO_x from appliances
 - b) Cross-State Pollution
 - c) Regional Haze

Address indoor air pollution



Stoves

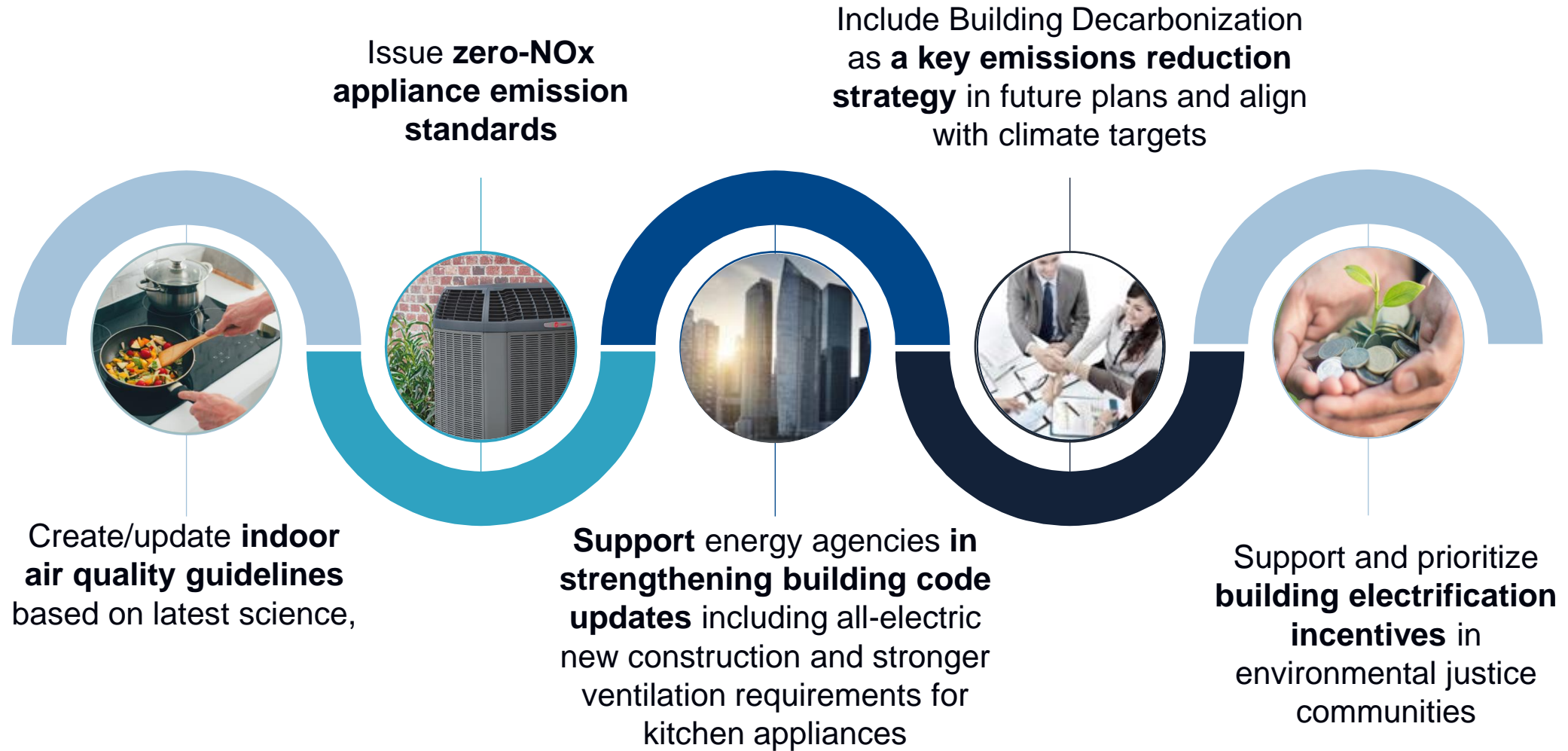
1. Update indoor AQ guidelines for NO₂ & CO using latest science & quantify health costs
2. Set emission standards based on indoor AQ guidelines or venting to outdoors



Interagency coordination

- Support building code regulators to:
- a) adopt all-electric new construction code
 - b) eliminate gas stove pollution via ventilation standards

How air districts can help decarbonize buildings



Health Co-Benefits





Why Air Quality & Health?

- Greatest environmental risk factor for early death
- Buildings are now the most important sector to address as other sectors have been regulated
- Electrifying buildings reduces emissions indoors and outdoors
- New opportunities for collaboration
- Policy driver: creates new avenues for regulation



Health Impacts from Indoor Air Pollution





SIERRA
CLUB

HEALTH EFFECTS FROM GAS STOVE POLLUTION

PUBLISHED MAY 5, 2020



Report Summary

Synthesizes 8 key findings:



1. Indoor air unregulated
2. Gas stoves emit numerous pollutants
3. Indoor air pollution can reach levels that would be illegal outdoors
4. Well-documented health risks
5. Children particularly at risk
6. Lower-income households may be at higher risk
7. Ventilation important but not sole strategy
8. Electric cooking is cleaner option

Spotlights 4 case studies of action:

- Canada
- California
- Massachusetts Medical Society
- Environmental justice communities

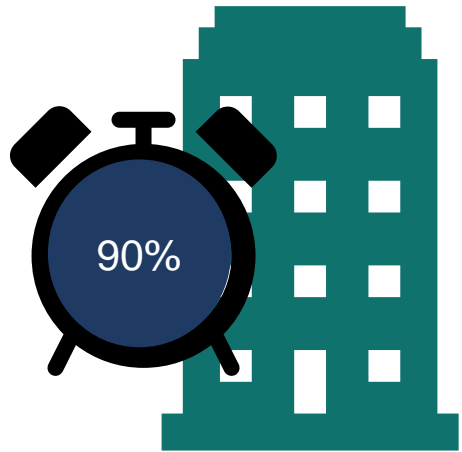
Provides practical recommendations for:

- Policymakers
- Individuals
- Healthcare professionals
- Researchers & funders

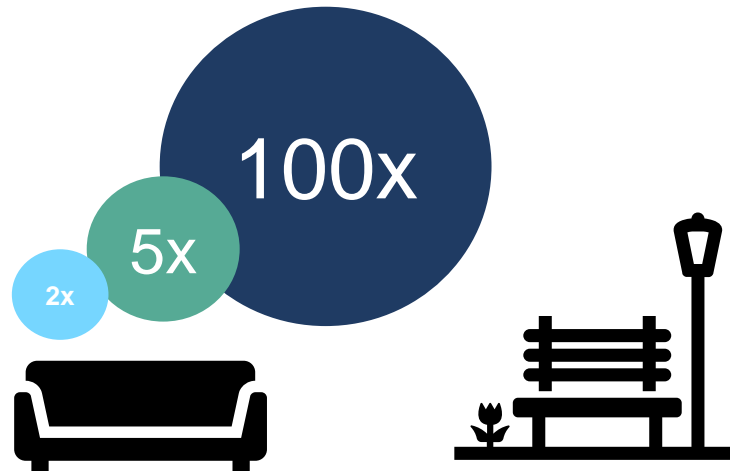


Indoor Air Quality is Often Worse than Outdoor Air Quality

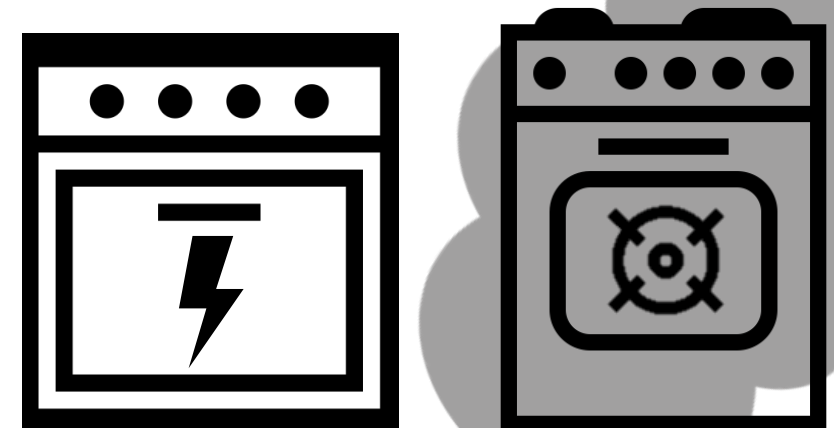
We spend up to **90%** of our time indoors



EPA states indoor pollutant levels may be **2 to 5** and as much as **100 times** higher indoors than outdoors



Homes with gas stoves have **50 - 400%** higher NO₂ emissions than homes with electric stoves



Indoor NO₂ Emissions from Gas Stoves Often Exceed Outdoor Standards

Outdoor Standards for NO ₂	1-hr average (ppb)
US National Standard (EPA)	100
Canadian National Standard	60
California State Standard	180
Indoor Guidelines for NO ₂	1-hr average (ppb)
Canada	90
World Health Organization	106

Measured NO ₂ Emissions from Gas Stoves	Peak (ppb)
Baking cake in oven	230
Roasting meat in oven	296
Frying bacon	104
Boiling water	184
Gas cooktop - no food	82–300
Gas oven - no food	130–546



3 Main Factors Why Children are More Susceptible to Illnesses Associated with Air Pollution than Adults

Higher **breathing rates** and greater levels of **physical activity**



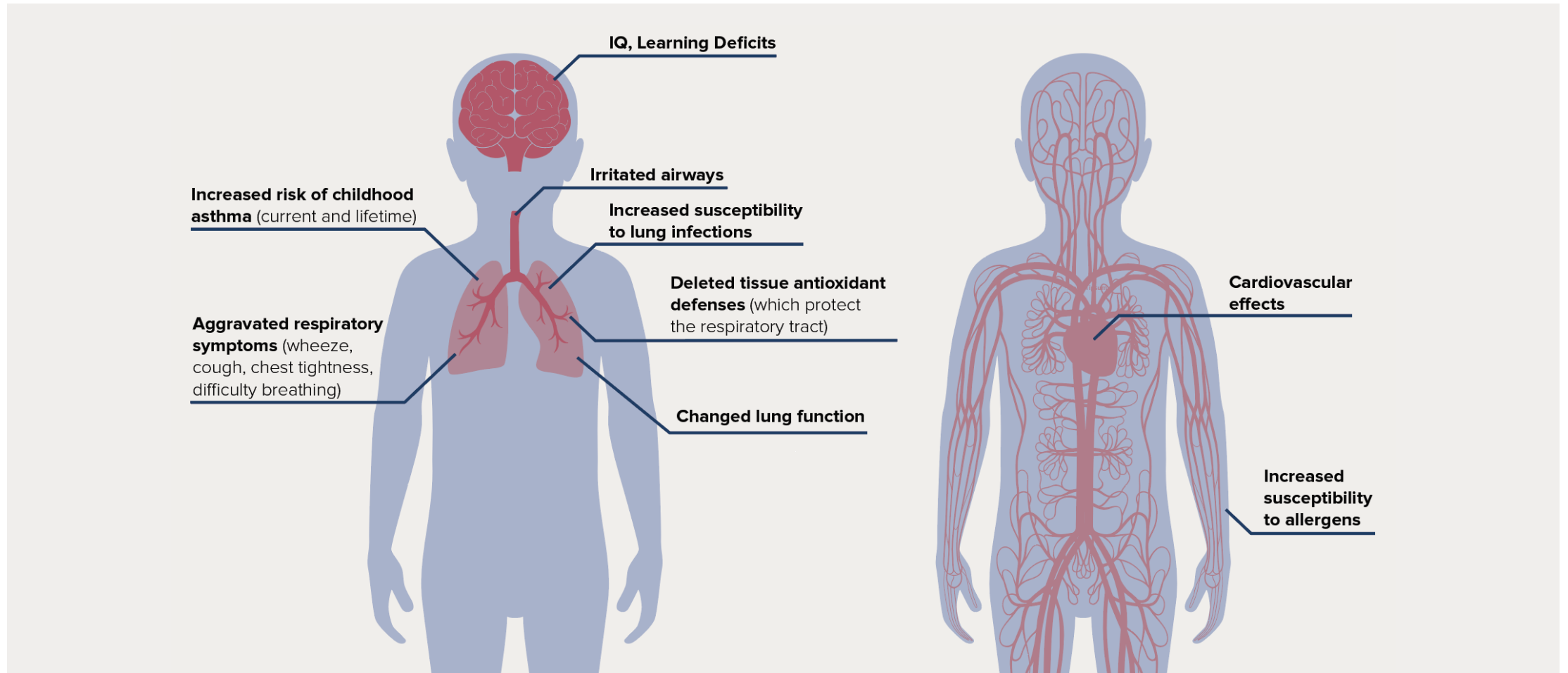
Higher lung surface to body weight ratios and smaller bodies



Immature respiratory and immune systems



Health Effects of NO₂ in Children May Include:

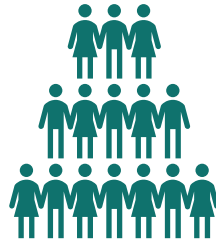


Lower-income Households May be at a Higher Risk of Exposure to Gas Stove Pollution

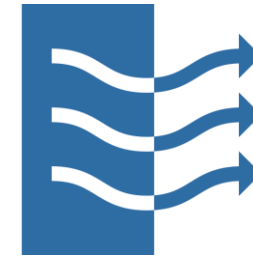
FACTORS CONTRIBUTING TO HIGHER LEVELS OF NO₂ IN HOMES:



Smaller unit size



More people
per home



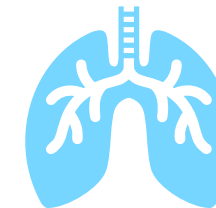
Older homes,
inadequate ventilation



Using the stove/ oven
for supplemental heat



Higher exposure to
outdoor pollution



Greater asthma
burden

Recommendations for Individuals

To reduce or eliminate exposure to gas stove pollution

Install & maintain a CO detector

If available, run your exhaust hood while cooking

Open a window while cooking

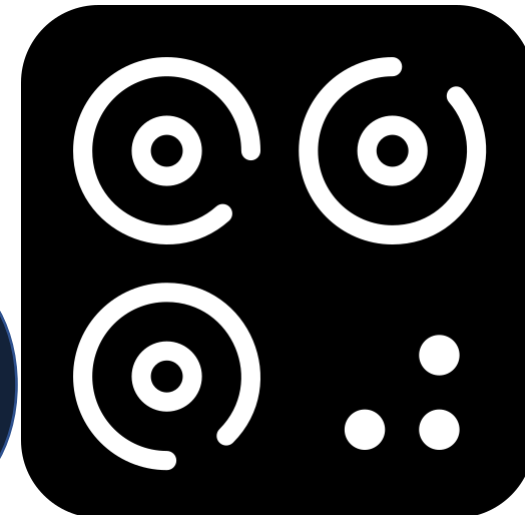
Cook on the back burners



Use other electric appliances like toaster oven or kettle.

Try a plug-in induction stove (\$50)

Switch to an electric/ induction stove



Recommendations for Policymakers

Indoor Air Quality Guidelines

Regulators and building commissions adopt health-based guidelines that protects the most sensitive populations

Building Codes

Must require adequate ventilation & other protections (such as low-level CO detectors, automatic ventilation)

Warning Labels

Regulators require manufacturers to warn consumers about the dangers of gas stove pollution

Incentives

Financial incentives, such as tax credits or rebates, should be made available (plug-in induction cooktop or for switching to electric)

Public Buildings & Funds

Eliminate gas stove pollution as soon as practical (including in schools & low-income housing). Funds should not be used to purchase/install appliances that could pose a health risk.

Property Owners

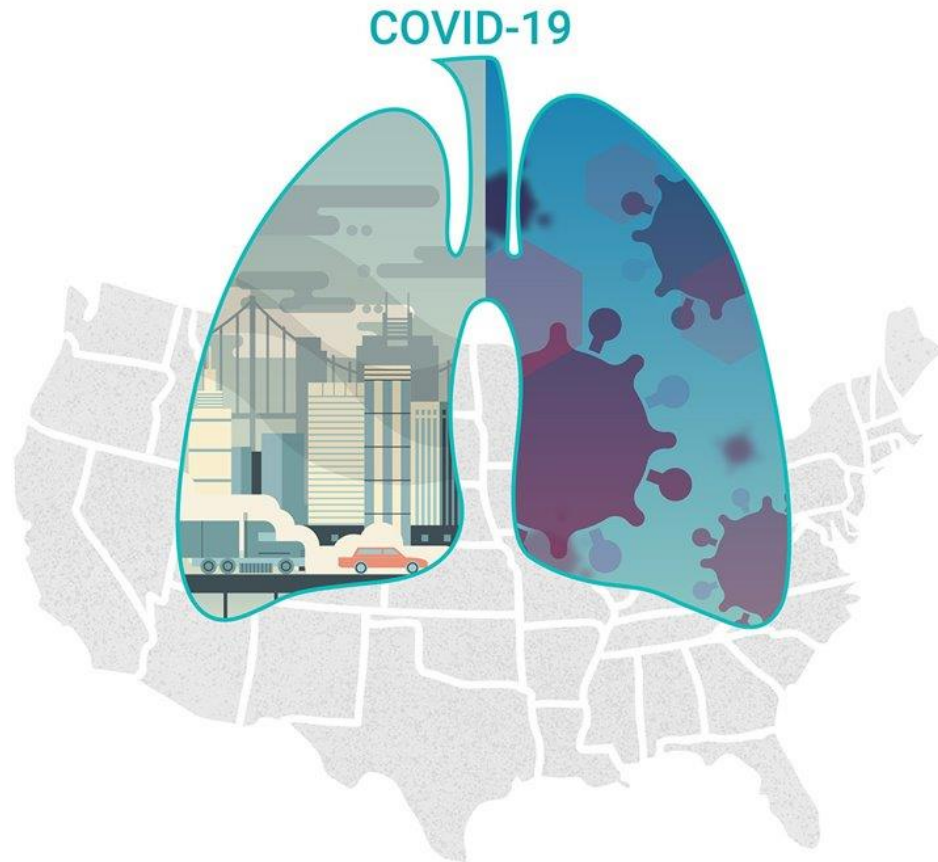
Require property owners to provide notice to tenants about the gas stove pollution risk. (include options: induction cooktops, stove replacement, ventilation to outdoors.)



Health Impacts from Ambient Air Pollution



New study links COVID-19 to NO₂



Emory university peer-reviewed
study published last week in The
Innovation (Cell Press)

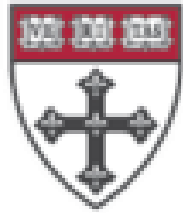


A 4.6 ppb reduction in
long-term exposure to
NO₂ would have avoided
14,672 US deaths among
those who tested positive
for the virus

= 44.7 avoided deaths per
million US residents as of
mid-July 2020

Upcoming study

Environmental Health Letters (peer-review)



HARVARD T.H. CHAN
SCHOOL OF PUBLIC HEALTH

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CENTER FOR CLIMATE, HEALTH, AND
THE GLOBAL ENVIRONMENT



- First ever inventory of stationary source emissions over last decade
- State-specific, county-level data
- Decline of coal, relative importance of other sectors
- Quantification of health impacts
 - Early deaths
 - Health burden (\$Billions)



THANK YOU

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