

Office of Transportation and Air Quality, USEPA

National Association of Clean Air Agencies Fall Membership Meeting October 20, 2008



Upcoming Priorities and Challenges for OTAQ

- Implementing New Regulations
- Ocean Going Vessels IMO
- New NAAQS for PM and Ozone
- EISA Renewable Fuel Standard
- Advanced Notice of Proposed Rule Greenhouse Gas
- Clean Diesel Partnership Programs
 National Clean Diesel Campaign and SmartWay

Recent Mobile Source Clean Air Rules:

Comprehensively Addressing NO_x and PM Emissions

Clean Cars and Passenger Trucks

- Gasoline sulfur control (30 ppm avg / 80 ppm max, 2006 for most refiners)
- 77-95% lower light-duty vehicle standards (phased in from 2004-2009)
- Same standards for light trucks and cars; gasoline and diesel

Clean Heavy-Duty Trucks and Buses

- Diesel sulfur control (15 ppm maximum, phased in from 2006-2010)
- 90% lower heavy-duty gasoline & diesel vehicle standards
- PM filter forcing standards, NOx catalyst based standards

Clean Nonroad Diesel Engines and Equipment

- Diesel sulfur control (2 steps 500 ppm in 2007, 15 ppm in 2010)
- Marine diesel sulfur control (15 ppm maximum) in 2012
- 90-95% lower emission standards 2011-2014
- Locomotive and Marine Diesel Standards
 - Requiring same technologies as on-highway and nonroad, 2014-2016
- Small Engine Standards
 - New exhaust emission standards take effect in 2011 or 2012 depending on engine size



Reducing Emissions from Ocean Going Vessels (C-3)



- □ The recent IMO meeting was a great success
 - Stringent new standards were adopted on October 9, 2008
- New engines
 - 20% reduction in NOx in new engines 2011
 - 80% NOx reduction in Emission Control Areas (ECAs) by 2016
- Fuel Quality Standards
 - 1,000 ppm sulfur in ECAs by 2015
 - 5,000 ppm global sulfur level by January, 2020
- Existing engines 15-20% NOx reductions starting in 2010
- By March, 2009, the US needs to propose an amendment to designate US coastlines as Emission Control Areas
- We are also developing an NPRM, targeted for April 2009, to establish standards under the CAA

Implications of New NAAQS

- OTAQ will continue to work to implement current control strategies:
 - **I** Implementing the pipeline of existing regulations
 - □ I&M strategies
 - Diesel Retrofits
- However, even with the control strategies "in the pipeline," mobile sources will continue to pose a significant future threat to public health and welfare.
- OTAQ is assessing the potential of new mobile source measures that could help States as they struggle to achieve new NAAQS standards

Energy Independence & Security Act of 2007

- Signed by President in December 2007
- Modifies Current RFS program beginning in 2008
 - Volumes increase to 36 Bgal/yr by 2022
 - Establishes new renewable fuel categories and eligibility requirements, including GHG thresholds and annual standards
 - Provides new waivers and paper credit provisions
 - Anti-backsliding regulations and other studies and reports
- □ Schedule
 - NPRM, Fall, 2008
 - Final, Mid-2009



Lifecycle GHG Thresholds

- Each fuel category is required to meet mandated GHG performance thresholds (reduction compared to baseline petroleum fuel replaced)
 - **Conventional Biofuel** (ethanol derived from corn starch) 15 B gallons
 - Must meet 20% lifecycle GHG threshold
 - Only applies to fuel produced in new facilities
 - Advanced Biofuel 21 B gallons
 - Essentially anything but corn starch ethanol
 - Includes cellulosic ethanol (16 B gal.) and biomass-based diesel (1 B gal.)
 - Must meet a 50% lifecycle GHG threshold

Biomass-Based Diesel

- E.g., Biodiesel, "renewable diesel" if fats and oils not co-processed with petroleum
- Must meet a 50% lifecycle GHG threshold
- 20-50% still counts as renewable fuel

Cellulosic Biofuel

- Renewable fuel produced from cellulose, hemicellulose, or lignin
- E.g., cellulosic ethanol, BTL diesel
- Must meet a 60% lifecycle GHG threshold
- EISA language permits EPA to lower the lifecycle GHG thresholds by as much as 10%
- **Baseline fuel for comparison is gasoline and diesel fuel in 2005**

GHG Advance Notice of Proposed Rulemaking

- March 2008 EPA announces intent to develop "Advanced Notice of Proposed Rulemaking" for regulating greenhouse gas emissions under Clean Air Act
 - Explores implications of possible regulations of stationary and mobile sources
 - Solicits public input and relevant information regarding interconnections
 - EPA's first response to initial ICTA petition of 2001 and the 7 mobile source petitions
- □ July 11, 2008 ANPR Signed by Administrator
 - Published in the Federal Register on July 29
 - Comment period closes, late November

GHG ANPR - Request for Comments on Potential Mobile Source Controls

- Requested input on how to use Title II to address the significant, long-term challenges of GHGs from mobile sources. Requests include:
 - Light-duty time frames for standard setting; standard metrics (e.g., grams/mile); relevant GHGs; test procedures; compliance and enforcement programs; and how best to coordinate with NHTSA CAFE program.
 - HD Trucks moving beyond engines to establish vehicle-based controls through setting of "g/ton-mile" standards and incentives for operational GHG reduction strategies.
 - Nonroad potential to apply current and future highway engine technology to this sector, where fuel economy has not been a high priority in the past..
 - Marine IMO initiatives and methods to address GHGs through engine-based, vessel-base, and operations-based strategies.
 - Aircraft work with FAA and ICAO; proposed CO₂ cap on all EU flights; technologies and operational strategies to reduce GHGs; policy tools such as a fleetbased GHG performance standard/declining average.
 - *Fuels* regulating GHGs from all fuels; establishing a low carbon fuel standard; assessing life-cycle GHGs emissions.

Addressing the Legacy Fleet

National Clean Diesel Campaign: \$50 million in grants/loans in FY 2008

- □ Already awarded \$3.4M to set up innovative financing programs
- □ Another \$14.8M will be awarded to State Clean Diesel Programs. All 50 States will receive funds, and 35 will put matching funds toward these programs
- □ Later this fall, \$27.6M will be distributed by EPA's 10 Regions.
- Grant awards for emerging technologies totaling about \$3.4M will be announced this winter.

SmartWay Program

- SmartWay Partnership program works with the freight and shipping sectors to adopt sustainable transportation strategies that save fuel, reduce emissions, and protect the environment.
- □ We currently have over 1,100 SmartWay Partners committed to reducing emissions
- □ SmartWay Partners drive over 600,000 trucks and travel over 50 billion miles per year.
- □ In addition to GHG reductions, partners will save the trucking industry at least \$2.3 billion in annual fuel and maintenance costs



U.S. Transportation GHG Emissions Projections and Illustrative Targets Based on Proportional Reductions



U.S. Mobile Source GHG Emissions by Sub-sector (2006)

