

MANAGEMENT

DISTRICT

Centering Civil Rights and Environmental Justice in the San Francisco Bay Area

National Association of Clean Air Agencies Spring Meeting May 10, 2023

Dr. Philip M. Fine Executive Officer / Air Pollution Control Officer pfine@baaqmd.gov

Agency Civil Rights Requirements



Equal Protection Clause | 14th Amendment, U.S. Constitution

- Government cannot discriminate in pollution burdens or benefits
- Applies to protected classes, including race

Title VI of the Civil Rights Act of 1964

- Applies to recipients of federal funding (even a dollar of funding triggers a compliance obligation for all agency programs)
- Administrative Process: Disparate impact is a violation, not just discriminatory intent
 - But no private right of action in federal court without proving discriminatory intent
- U.S. EPA recently disapproved the San Joaquin PM air plan, citing failure to show compliance
- U.S. EPA is applying a Title VI lens to its review of permits
- In the extreme, a negative finding could result in surrender of federal funding

California Government Code Section 11135

- California state law analog to Title VI
- Applies to recipients of state funding

BAAQMD's Title VI Compliance Roadmap



Agency-Wide Title VI Compliance Program Elements:

- Being developed as part of an agency-wide EJ Policy and Strategic Plan for all agency divisions and programs
- Partnering with our Community Advisory Council and expert civil rights consultants to develop our Title VI program
- Affirmative elements include proactive civil rights analyses for programs like permitting, enforcement, and rulemaking
- Responsive elements include developing a manual for processing civil rights/discrimination complaints promptly and fairly

More Stringent Permitting in Overburdened Communities

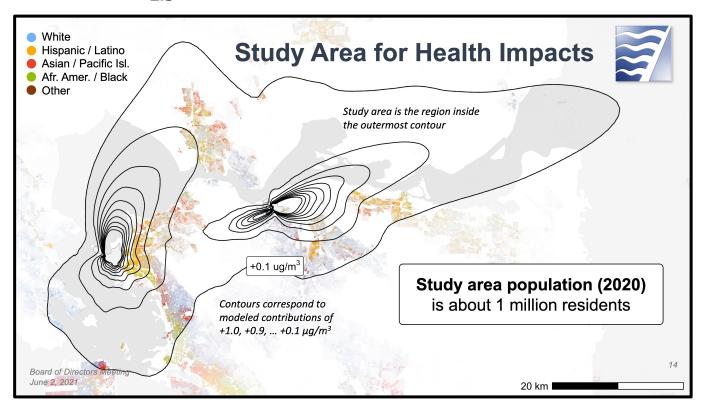


- First jurisdiction in California to implement more stringent and transparent permitting requirements in overburdened communities.
- Leveraged CalEnviroScreen to identify communities that require additional protection from air pollution.
- Sets stricter limits on toxic impacts from new and modified sources in overburdened communities.
- Required robust public notice for any project requiring a health risk assessment for toxics in these communities.
- Five-year look back when evaluating air toxics emissions

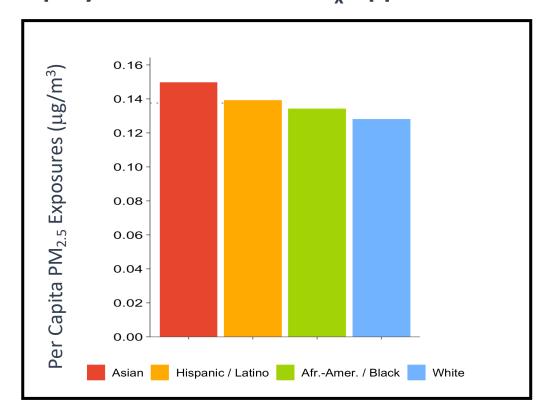
Rulemaking: Impacts by Race and Ethnicity



PM_{2.5} Exposures for Refinery FCCU Rule



Equity Assessment for NO_x Appliance Rule



BAAQMD's EJ-Forward Actions



CEQA (California's NEPA)

- Developed unprecedented CEQA guidance defining a disparate impact as an environmental impact that should be disclosed and mitigated, along with consideration of less discriminatory alternatives
- Includes procedural justice recommendations such as language access, tribal consultation, and expanded notice and comment for EJ communities

Community Grants

 We awarded \$3 million in grants to CBOs over the past year to support capacity-building, environmental education, and community-based pollution reduction efforts

Community Co-leadership: AB 617 Implementation



- Designed to address historical/structural inequities in pollution burdens
- District identified pollution-burdened communities in the Bay Area
 - West Oakland
 - Richmond/San Pablo
 - East Oakland
 - Bayview Hunters Point
- We are partnering with community leaders to develop local, tailored, and targeted monitoring and pollution reduction plans