MACT Enforcement: Recent EPA Cases and Settlements

2006 STAPPA/ALAPCO
Enforcement Workshop

Austin TX

Summary Statistics for Targeted MACTS – FY05

- Pounds reduced - 332,000
- Federal Evaluations Conducted – 199
- Administrative Compliance Orders – 7
- Administrative Penalties - $451,000
- Injunctive Relief - $163,000

General Observations

- MACT enforcement requires considerable inspector training and rule-specific experience
- Inspections are complex and take more time than typical SIP permit inspections

(c)(4), (c)(5), or (d), then the test protocol you submit must determine the mass of organic HAP retained in the coated web or otherwise not emitted to the atmosphere. Otherwise, compliance must be shown using the volatile organic matter content as a surrogate for the HAP content of the coatings.

(h) *Control devices in series.* If you use multiple control devices in series to comply with the emission standards in §63.3320, the performance test must include, at a minimum, the inlet to the first control device in the series, the outlet of the last control device in the series, and all intermediate streams (*e.g.*, gaseous exhaust to the atmosphere or a liquid stream from a recovery device) that are not subsequently treated by any of the control devices in the series.

REQUIREMENTS FOR SHOWING COMPLIANCE

§63.3370 How do I demonstrate compliance with the emission standards?

(a) A summary of how you must demonstrate compliance follows:

If you choose to demonstrate compliance by:	Then you must demonstrate that:	To accomplish this:
(1) Use of "as-purchased" compliant coating materials.	(i) Each coating material used at an existing affected source does not exceed 0.04 kg organic HAP per kg coating material, and each coating material used at a new affected source does not exceed 0.016 kg organic HAP per kg coating material as-purchased; or.	Follow the procedures set out in §63.3370(b).
	(ii) Each coating material used at an existing affected source does not exceed 0.2 kg organic HAP per kg coating solids, and each coating material used at a new affected source does not exceed 0.08 kg organic HAP per kg coating solids as-purchased.	Follow the procedures set out in §63.3370(b).
(2) Use of "as-applied" compliant coating materials.	(i) Each coating material used at an existing affected source does not exceed 0.04 kg organic HAP per kg coating material, and each coating material used at a new affected source does not exceed 0.016 kg organic HAP per kg coating material as-applied; or.	Follow the procedures set out in §63.3370(c)(1). Use either Equation 1a or b of §63.3370 to determine compliance with §63.3320(b)(2) in accordance with §63.3370(c)(5)(i).
	(ii) Each coating material used at an existing affected source does not exceed 0.2 kg organic HAP per kg coating solids, and each coating material used at a new affected source does not exceed 0.08 kg organic HAP per kg coating solids as-applied; or.	Follow the procedures set out in §63.3370(c)(2). Use Equations 2 and 3 of §63.3370 to determine compliance with §63.3320(b)(3) in accordance with §63.3370(c)(5)(i).
	(iii) Monthly average of all coating materials used at an existing affected source does not exceed 0.04 kg organic HAP per kg coating material, and monthly average of all coating materials used at a new affected source does not exceed 0.016 kg organic HAP per kg coating material as-applied on a monthly average basis; or.	Follow the procedures set out in §63.3370(c)(3). Use Equation 4 of §63.3370 to determine compliance with §63.3320(b)(2) in accordance with §63.3370(c)(5)(ii).
	(iv) Monthly average of all coating materials used at an existing affected source does not exceed 0.2 kg organic HAP per kg coating solids, and monthly average of all coating materials used at a new affected source does not exceed 0.08 kg organic HAP per kg coating solids as-applied on a monthly average basis.	Follow the procedures set out in §63.3370(c)(4). Use Equation 5 of §63.3370 to determine compliance with §63.3320(b)(3) in accordance with §63.3370(c)(5)(ii).
(3) Tracking total monthly organic HAP applied.	Total monthly organic HAP applied does not exceed the calculated limit based on emission limitations.	Follow the procedures set out in §63.3370(d). Show that total monthly HAP applied (Equation 6 of §63.3370) is less than the calculated equivalent allowable organic HAP (Equation 13a or b of §63.3370).

If you choose to demonstrate compliance by:	Then you must demonstrate that:	To accomplish this:
(4) Use of a capture system and control device.	(i) Overall organic HAP control efficiency is equal to 95 percent at an existing affected source and 98 percent at a new affected source on a monthly basis; or oxidizer outlet organic HAP concentration is no greater than 20 ppmv by compound and capture efficiency is 100 percent; or operating parameters are continuously monitored; or.	Follow the procedures set out in §63.3370(e) to determine compliance with §63.3320(b)(1) according to §63.3370(i) if using a solvent recovery device, or §63.3370(j) if using a control device and CPMS, or §63.3370(k) if using an oxidizer.
	(ii) Overall organic HAP emission rate does not exceed 0.2 kg organic HAP per kg coating solids for an existing affected source or 0.08 kg organic HAP per kg coating solids for a new affected source on a monthly average as-applied basis;.	Follow the procedures set out in §63.3370(f) to determine compliance with §63.3320(b)(3) according to §63.3370(i) if using a solvent recovery device, or §63.3370(k) if using an oxidizer.
	(iii) Overall organic HAP emission rate does not exceed 0.04 kg organic HAP per kg coating material for an existing affected source or 0.016 kg organic HAP per kg coating material for a new affected source on a monthly average as-applied basis; or.	Follow the procedures set out in §63.3370(g) to determine compliance with §63.3320(b)(2) according to §63.3370(i) if using a solvent recovery device, or §63.3370(k) if using an oxidizer.
	(iv) Overall organic HAP emission rate does not exceed the calculated limit based on emission limitations.	Follow the procedures set out in §63.3370(h). Show that the monthly organic HAP emission rate is less than the calculated equivalent allowable organic HAP emission rate (Equation 13a or b of §63.3370). Calculate the monthly organic HAP emission rate according to §63.3370(i) if using a solvent recovery device, or §63.3370(k) if using an oxidizer.
(5) Use of multiple capture and/or control devices.	(i) Overall organic HAP control efficiency is equal to 95 percent at an existing affected source and 98 percent at a new affected source on a monthly basis; or.	Follow the procedures set out in §63.3370(e) to determine compliance with §63.3320(b)(1) according to §63.3370(e)(1) or (2).
	(ii) Average equivalent organic HAP emission rate does not exceed 0.2 kg organic HAP per kg coating solids for an existing affected source or 0.08 kg organic HAP per kg coating solids for a new affected source on a monthly average as-applied basis; or.	Follow the procedures set out in §63.3370(f) to determine compliance with §63.3320(b)(3) according to §63.3370(n).
	(iii) Average equivalent organic HAP emission rate does not exceed 0.04 kg organic HAP per kg coating material for an existing affected source or 0.016 kg organic HAP per kg coating material for a new affected source on a monthly average as-applied basis; or.	Follow the procedures set out in §63.3370(g) to determine compliance with §63.3320(b)(2) according to §63.3370(n).
	(iv) Average equivalent organic HAP emission rate does not exceed the calculated limit based on emission limitations.	Follow the procedures set out in §63.3370(h). Show that the monthly organic HAP emission rate is less than the calculated equivalent allowable organic HAP emission rate (Equation 13a or b of §63.3370) according to §63.3370(n).
(6) Use of a combination of compliant coatings and control devices.	(i) Average equivalent organic HAP emission rate does not exceed 0.2 kg organic HAP per kg coating solids for an existing affected source or 0.08 kg organic HAP per kg coating solids for a new affected source on a monthly average as-applied basis; or.	Follow the procedures set out in §63.3370(f) to determine compliance with §63.3320(b)(3) according to §63.3370(n).

C_{hij} = Organic HAP content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.
M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.
M_i = Mass of as-purchased coating material, i, applied in a month, kg.

or calculate the as-applied volatile organic content of each coating material using Equation 1b of this section:

$$C_{avi} = \frac{\left(C_{vi}M_i + \sum_{j=1}^{q} C_{vij}M_{ij}\right)}{M_i + \sum_{j=1}^{q} M_{ij}} \qquad \text{Eq. 1b}$$

Where:

C_{avi} = Monthly average, as-applied, volatile organic content of coating material, i, expressed as a mass fraction, kg/kg.
C_{vi} = Volatile organic content of coating material, i, expressed as a mass fraction, kg/kg.
M_i = Mass of as-purchased coating material, i, applied in a month, kg.
q = Number of different materials added to the coating material.
C_{vij} = Volatile organic content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.
M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.

(2) *Each coating material as-applied meets the mass fraction of coating solids standard (§ 63.3320(b)(3)).* You must demonstrate that each coating material applied at an existing affected source contains no more than 0.20 kg of organic HAP per kg of coating solids applied and each coating material applied at a new affected source contains no more than 0.08 kg of organic HAP per kg of coating solids applied. You must demonstrate compliance in accordance with paragraphs (c)(2)(i) and (ii) of this section.

(i) Determine the as-applied coating solids content of each coating material following the procedure in §63.3360(d). You must calculate the as-applied coating solids content of coating materials which are reduced, thinned, or diluted prior to application, using Equation 2 of this section:

$$C_{asi} = \frac{\left(C_{si}M_i + \sum_{j=1}^{q} C_{sij}M_{ij}\right)}{M_i + \sum_{j=1}^{q} M_{ij}} \qquad \text{Eq. 2}$$

Where:

C_{si} = Coating solids content of coating material, i, expressed as a mass fraction, kg/kg.
M_i = Mass of as-purchased coating material, i, applied in a month, kg.
q = Number of different materials added to the coating material.
C_{sij} = Coating solids content of material, j, added to as-purchased coating material, i, expressed as a mass-fraction, kg/kg.
M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.

(ii) Calculate the as-applied organic HAP to coating solids ratio using Equation 3 of this section:

$$H_{si} = \frac{C_{ahi}}{C_{asi}} \qquad \text{Eq. 3}$$

Where:

H_{si} = As-applied, organic HAP to coating solids ratio of coating material, i.
C_{ahi} = Monthly average, as-applied, organic HAP content of coating material, i, expressed as a mass fraction, kg/kg.
C_{asi} = Monthly average, as-applied, coating solids content of coating material, i, expressed as a mass fraction, kg/kg.

(3) *Monthly average organic HAP content of all coating materials as-applied is less than the mass percent limit (§ 63.3320(b)(2)).* Demonstrate that the monthly average as-applied organic HAP content of all coating materials applied at an existing affected source is less than 0.04 kg organic HAP per kg of coating material applied, and all coating materials applied at a new affected source are less than 0.016 kg organic HAP per kg of coating material applied, as determined by Equation 4 of this section:

$$H_L = \frac{\sum_{i=1}^{p} C_{hi}M_i + \sum_{j=1}^{q} C_{hij}M_{ij} - M_{vret}}{\sum_{i=1}^{p} M_i + \sum_{j=1}^{q} M_{ij}} \qquad \text{Eq. 4}$$

Where:

H_L = Monthly average, as-applied, organic HAP content of all coating materials applied, expressed as kg organic HAP per kg of coating material applied, kg/kg.
p = Number of different coating materials applied in a month.
C_{hi} = Organic HAP content of coating material, i, as-purchased, expressed as a mass fraction, kg/kg.
M_i = Mass of as-purchased coating material, i, applied in a month, kg.
q = Number of different materials added to the coating material.
C_{hij} = Organic HAP content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.
M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.
M_{vret} = Mass of volatile matter retained in the coated web after curing or drying, or otherwise not emitted to the atmosphere, kg. The value of this term will be zero in all cases except where you choose to take into account the volatile matter retained in the coated web or otherwise not emitted to the atmosphere for the compliance demonstration procedures in §63.3370.

(4) *Monthly average organic HAP content of all coating materials as-applied is less than the mass fraction of coating solids limit (§63.3320(b)(3)).* Demonstrate that the monthly average as-applied organic HAP content on the basis of coating solids applied of all coating materials applied at an existing affected source is less than 0.20 kg organic HAP per kg coating solids applied, and all coating materials applied at a new affected source are less than 0.08 kg organic HAP per kg coating solids applied, as determined by Equation 5 of this section:

$$H_S = \frac{\sum_{i=1}^{p} C_{hi}M_i + \sum_{j=1}^{q} C_{hij}M_{ij} - M_{vret}}{\sum_{i=1}^{p} C_{Si}M_i + \sum_{j=1}^{q} C_{Sij}M_{ij}} \qquad \text{Eq. 5}$$

Where:

H_s = Monthly average, as-applied, organic HAP to coating solids ratio, kg organic HAP/kg coating solids applied.
p = Number of different coating materials applied in a month.
C_{hi} = Organic HAP content of coating material, i, as-purchased, expressed as a mass fraction, kg/kg.
M_i = Mass of as-purchased coating material, i, applied in a month, kg.
q = Number of different materials added to the coating material.
C_{hij} = Organic HAP content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.
M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.
M_{vret} = Mass of volatile matter retained in the coated web after curing or drying, or otherwise not emitted to the atmosphere, kg. The value of this term will be zero in all cases except where you choose to take into account the volatile matter retained in the coated web or otherwise not emitted to the atmosphere for the compliance demonstration procedures in §63.3370.
C_{si} = Coating solids content of coating material, i, expressed as a mass fraction, kg/kg.
C_{sij} = Coating solids content of material, j, added to as-purchased coating material, i, expressed as a mass-fraction, kg/kg.

(5) The affected source is in compliance with emission standards in §63.3320(b)(2) or (3) if:

(i) The organic HAP content of each coating material as-applied at an existing affected source is no more than 0.04 kg organic HAP per kg coating material or 0.2 kg organic HAP per kg coating solids, and the organic HAP content of each coating material as-applied at a new affected source contains no more than 0.016 kg organic HAP per kg coating material or 0.08 kg organic HAP per kg coating solids; or

(ii) The monthly average organic HAP content of all as-applied coating materials at an existing affected source are no more than 0.04 kg organic HAP per kg coating material or 0.2 kg organic HAP per kg coating solids, and the monthly average organic HAP content of all as-applied coating materials at a new affected source is no more than 0.016 kg organic HAP per kg coating material or 0.08 kg organic HAP per kg coating solids.

(d) *Monthly allowable organic HAP applied.* Demonstrate that the total monthly organic HAP applied as determined by Equation 6 of this section is less than the calculated equivalent allowable organic HAP as determined by Equation 13a or b in paragraph (l) of this section:

$$H_m = \sum_{i=1}^{p} C_{hi} M_i + \sum_{j=1}^{q} C_{hij} M_{ij} - M_{vret} \qquad \text{Eq. 6}$$

Where:

H_m = Total monthly organic HAP applied, kg.

p = Number of different coating materials applied in a month.

C_{hi} = Organic HAP content of coating material, i, as-purchased, expressed as a mass fraction, kg/kg.

M_i = Mass of as-purchased coating material, i, applied in a month, kg.

q = Number of different materials added to the coating material.

C_{hij} = Organic HAP content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.

M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.

M_{vret} = Mass of volatile matter retained in the coated web after curing or drying, or otherwise not emitted to the atmosphere, kg. The value of this term will be zero in all cases except where you choose to take into account the volatile matter retained in the coated web or otherwise not emitted to the atmosphere for the compliance demonstration procedures in §63.3370.

(e) *Capture and control to reduce emissions to no more than allowable limit (§63.3320(b)(1)).* Operate a capture system and control device and demonstrate an overall organic HAP control efficiency of at least 95 percent at an existing affected source and at least 98 percent at a new affected source for each month, or operate a capture system and oxidizer so that an outlet organic HAP concentration of no greater than 20 ppmv by compound on a dry basis is achieved as long as the capture efficiency is 100 percent as detailed in §63.3320(b)(4). Unless one of the cases described in paragraph (e)(1), (2), or (3) of this section applies to the affected source, you must either demonstrate compliance in accordance with the procedure in paragraph (i) of this section when emissions from the affected source are controlled by a solvent recovery device, or the procedure in paragraph (k) of this section when emissions are controlled by an oxidizer or demonstrate compliance for a web coating line by operating each capture system and each control device and continuous parameter monitoring according to the procedures in paragraph (j) of this section.

(1) If the affected source has only always-controlled work stations and operates more than one capture system or more than one control device, you must demonstrate compliance in accordance with the provisions of either paragraph (n) or (p) of this section.

(2) If the affected source operates one or more never-controlled work stations or one or more intermittently-controlled work stations, you must demonstrate compliance in accordance with the provisions of paragraph (n) of this section.

(i) *Solvent recovery device compliance demonstration.* If you use a solvent recovery device to control emissions, you must show compliance by following the procedures in either paragraph (i)(1) or (2) of this section:

(1) *Liquid-liquid material balance.* Perform a monthly liquid-liquid material balance as specified in paragraphs (i)(1)(i) through (v) of this section and use the applicable equations in paragraphs (i)(1)(vi) through (ix) of this section to convert the data to units of the selected compliance option in paragraphs (e) through (h) of this section. Compliance is determined in accordance with paragraph (i)(1)(x) of this section.

(i) Determine the mass of each coating material applied on the web coating line or group of web coating lines controlled by a common solvent recovery device during the month.

(ii) If demonstrating compliance on the basis of organic HAP emission rate based on coating solids applied, organic HAP emission rate based on coating material applied, or emission of less than the calculated allowable organic HAP, determine the organic HAP content of each coating material as-applied during the month following the procedure in §63.3360(c).

(iii) Determine the volatile organic content of each coating material as-applied during the month following the procedure in §63.3360(d).

(iv) If demonstrating compliance on the basis of organic HAP emission rate based on coating solids applied or emission of less than the calculated allowable organic HAP, determine the coating solids content of each coating material applied during the month following the procedure in §63.3360(d).

(v) Determine and monitor the amount of volatile organic matter recovered for the month according to the procedures in §63.3350(d).

(vi) *Recovery efficiency.* Calculate the volatile organic matter collection and recovery efficiency using Equation 7 of this section:

$$R_V = \frac{M_{vr} + M_{vret}}{\sum_{i-1}^{p} C_{vi} M_i + \sum_{i=1}^{q} C_{vij} M_{ij}} \times 100 \qquad \text{Eq. 7}$$

Where:

R_v = Organic volatile matter collection and recovery efficiency, percent.

M_{vr} = Mass of volatile matter recovered in a month, kg.

M_{vret} = Mass of volatile matter retained in the coated web after curing or drying, or otherwise not emitted to the atmosphere, kg. The value of this term will be zero in all cases except where you choose to take into account the volatile matter retained in the coated web or otherwise not emitted to the atmosphere for the compliance demonstration procedures in §63.3370.

p = Number of different coating materials applied in a month.

C_{vi} = Volatile organic content of coating material, i, expressed as a mass fraction, kg/kg.

M_i = Mass of as-purchased coating material, i, applied in a month, kg.

q = Number of different materials added to the coating material.

C_{vij} = Volatile organic content of material, j, added to as-purchased coating material, i, expressed as a mass fraction, kg/kg.

M_{ij} = Mass of material, j, added to as-purchased coating material, i, in a month, kg.

(vii) *Organic HAP emitted.* Calculate the organic HAP emitted during the month using Equation 8 of this section:

$$H_e = \left[1 - \frac{R_v}{100}\right]\left[\sum_{i=1}^{p} C_{hi} M_i + \sum_{j=1}^{q} C_{hij} M_{ij} - M_{vret}\right] \qquad \text{Eq. 8}$$

Where:

H_e = Total monthly organic HAP emitted, kg.

R_v = Organic volatile matter collection and recovery efficiency, percent.

p = Number of different coating materials applied in a month.

C_{hi} = Organic HAP content of coating material, i, as-purchased, expressed as a mass fraction, kg/kg.

M_i = Mass of as-purchased coating material, i, applied in a month, kg.

Two Case Examples

- U.S. v. Lucite (Civil Judicial): A joint investigation of a chemical plant by EPA, the State of Tennessee, and the Memphis-Shelby Dept. of Health uncovered numerous emission violations.
- U.S. v. Spectro Alloys (Administrative): EPA investigation of a secondary aluminum plant uncovered significant emission violations (state not delegated to enforce the MACT).

U.S. v Lucite International LLC

- Lucite's Memphis, TN plant manufactures methyl methacrylate and acrylic sheeting
- Lucite violated CAA sec. 112 and the Hazardous Organic NESHAPs at 40 C.F.R. Part 63, Subparts A, F, and G because it bypassed a HAPs control device
- Lucite also violated 40 C.F.R. Part 60 Subpart H, its Title V permit conditions, and 40 C.F.R Part 82, Subpart F, Stratospheric Ozone Protection

U.S. v Lucite International LLC

- Settlement reached in Oct. 2005; Consent Decree entered Feb. 2006
- Civil Penalty – $1,800,000.
- SEP – $1,300,000 to re-route emissions from other facility sources to reduce these permitted emissions by 90%.
- Compliance cost - $16,000,000 for a dual absorption control system on its Sulfuric Acid Regeneration Unit to control SO2 and acid mist.

U.S. v Lucite International LLC

- VOCs – 775 tpy (1.5 million pounds)
- SO2 – 3,115 tpy
- CO – 2,843 tpy
- Acid mist – 21 tpy
- NOx – 8.8 tpy

U.S. v Spectro Alloys

- Spectro Alloys Corp is a secondary aluminum smelter in Minnesota subject to the NESHAPs at 40 C.F.R. 63 Subpart RRR.
- The company's dryer HCL emissions were 1.5/lbs per ton Al processed. The standard is 0.4 lbs per ton.
- Dryer emissions of dioxin/furan were 38.65 ug/million gms of feed. The standard is 5 ug/million gms of feed.

U.S. v Spectro Alloys

- Final order March 25, 2005
- Civil penalty - $49,058
- Injunctive Relief - $24,663
- SEP - $150,000

U.S. v Spectro Alloys

- HCl - 122 tpy (244,000 pounds) reduction from dryer repairs, increased lime injection, and optimized operation
- Dioxin/furan – 33.65 ug/million gms of process feed
- PM – 4 tpy reduction fugitive dust by paving plant roads (SEP)

Secondary Aluminum Illustrates MACT Challenges

- There are numerous affected sources, including area sources
- Subpart RRR is not straight-forward - there have been at least 20 applicability determinations since 2000.
- Source-specific questions and interpretations arise frequently
- Inspections are time-consuming, may require multiple visits

MACT Enforcement Benefits

- MACT violations are often included in NSR and NSPS cases, e.g., refineries, resulting in additional emission reductions
- Company-wide, multi-Region and State enforcement can achieve significant reductions, e.g., Cosmed (30 tpy of ethylene oxide)
- In FY 05, MACT enforcement will prevent the annual emissions of 332,000 lbs of high-risk pollutants.